Survey on quality and integrity of public services

Questionnaire

This survey, a joint effort of the United Nations and the Government of Afghanistan, aims at collecting information on your experience with use and satisfaction of public services and about integrity of public officials/civil servants. The objective is to collect information that will assist the Government, with the support of international partners, in strengthening quality and integrity of the public administration.

Please answer every question based on your knowledge and experience. There are neither correct nor incorrect answers. Your sincere feedback will bring us a lot closer to better service delivery of public authorities.

This questionnaire contains no information that could make identifying interviewees possible, thus you will remain anonymous. The completed questionnaires will be treated confidentially and will be processed using statistical methods. Results will be published only in the form of statistical tables.

1. Opinion on selected topics

1.1 What do you think are currently the biggest problems for Afghanistan?
(Please mark up to three items, ranking from 1 (most important) to 3(less important)
 1. Performance of government 2. Insecurity 3. External influence 4. Corruption 5. Conditions of infrastructure (transport, communication, energy, etc.)
☐ 6. Condition of education system
 ☐ 7. Unemployment ☐ 8. Poverty/Low standard of living ☐ 9. Lack of Islamic Values/Behavior
10. Relations between ethnic groups
☐ 11. Other (please specify:) ☐ 99. No response [do not read out]
1.2 By using the list of topics above, please indicate the biggest problems in your district (please mark up to three items, ranking from 1 (most important) to 3(less important)): 1
2
3
1.3 Who is most powerful in your <u>district</u> (i.e. who takes or influences the most important decisions)? (please mark up to three items, ranking from 1 (most important) to 3(less important))
1 Dravinas Cavaman
☐ 1. Province Governor☐ 2. District Governor
L Z. DISHICL GOVERNO

	 □ 3. Village elders □ 4. Mullah □ 5. Afghan National Police □ 6. Afghan National Army □ 7. Local commander □ 8. International Armed Force □ 9. Taliban □ 10. Anti-Government Forces □ 11. Other (please specify: □ 99. No response [do not read)			
of y	Who is most respected and trust your district because of his moral ease mark up to three items, ranki	authority/int	egrity)?			ulation
	 □ 1. Province Governor □ 2. District Governor □ 3. Village elders □ 4. Mullah □ 5. Afghan National Police □ 6. Afghan National Army □ 7. Local commander □ 8. International Armed Forces □ 9. Taliban □ 10. Anti-Government Forces □ 11. Other (please specify: □ 99. No response [do not read)			
1.5	1.5 How is security situation in your district? (single answer)					
	 □ 1. Bad □ 2. Fair □ 3. Good □ 99. No response [do not read 	out]				
an you	Imagine you need to deal with the issue related to their function. Ac need to give them some money, ease mark for each row)	cording to yo	ur direct or i	ndirect experier	nce, how ofte	en will
		Always	In many cases	Sometimes	Never	Don't know
1.	Members of the Parliament					
2.	Members of the Central Government					
3.	Province or district governor					
4.	Province, district or municipal					

officers			
5. Cadastre officials			
6. Public utilities (water, electricity, sanitary, etc.)			
7. Ministry/department officials			
8. Customs officials			
9. Police officers (ANP)			
10. Members of Afghan National Army (ANA)			
11. ISAF Soldiers			
12. Tax/revenues officials			
13. Doctors			
14. Nurses/paramedics			
15. Teachers/Professors			
16. Judges			
17. Prosecutors			
18. Non-government organization (NGO)			
19. Staff of International Organizations			
20. Embassy/consulate personnel			
21. Private banks			
22. Political parties			
23. Media			
24. Taliban			
25. Village Elders/Malik			
26. Mullah			

1.7. The behaviours below are quite widespread in many countries, what is your personal opinion about them? (please mark each row)

		Always	Usually	Sometimes	Not
		acceptable	acceptable	acceptable	acceptable
1.	A civil servant taking minor gifts from clients to round off low salary				
2.	A civil servant being recruited on the basis of family ties and friendship networks				
3.	A police officer asking for money to let you go when you did not do anything bad (for example driving your car/vehicle, walking in the street, entering a building, etc.)				
4.	A civil servant <u>asking</u> for money or gifts to speed up administrative procedures				
5.	Offering some money to a civil servant to speed up administrative procedures				

	him/her passing an exam				
7.	Offering some money/gift to a teacher to have				
	your children better treated or to facilitate				
	him/her to pass an exam				
incr	Compared to 3 years ago, do you think that the oveased or decreased? gle answer)	erall level of	corruption in	Afghanistan	has
	☐ Significantly decreased				
	☐ Somewhat decreased				
	Remained stable				
	La Merrianieu stable				

A teacher <u>asking</u> for some money/gift to better treat your children at school or to facilitate

☐ Significantly increased

1.9 Based on your experiences, do you agree or do not agree with the following statements?

		Fully agree	Somewhat agree	Somewhat disagree	Fully disagree	Don't know [do not read out]
1.	"Because of corruption I do not trust the local public service any more."					
2.	"Because of corruption in the public service I use or will use alternative service providers instead."					
3.	"I think that corruption is worse in the Central Government than in the province/district governments."					
4.	"International NGOs are here only to do their interests."					
5.	"International organizations (UN, UNDP, etc.) are here only to do their interests."					

2. Experience with services

☐ Through another person

2.1 In the last 12 months, have you ever had contacts with any of the following officials or other service providers, including through an intermediary, for example to use a public service, to ask for information/assistance, to request a document, or while processing an administrative procedure? (please mark all that apply) ☐ 1. Municipal officials ☐ 2. Officials of District Administration ☐ 3. Officials of Province Administration 4. Members of the Parliament 5. Members of the Central Government ☐ 6. Ministry/Department officials (please specify which ministry/department: ☐ 7. Cadastre officials 8. Public utilities (water, electricity, sanitary, etc.) 9. Customs officials 10. Police officers (ANP) ☐ 11. Members of Afghan National Army (ANA) ☐ 12. ISAF Soldiers ☐ 13. Tax/revenues officials ☐ 14. Doctors ☐ 15. Nurses/paramedics ☐ 16. Teachers/professors ☐ 17. Judges ☐ 18. Prosecutors ☐ 19. Non-government organization (NGO) ☐ 20. Staff of International Organizations ☐ 21. Embassy/consulate personnel ☐ 22. Officers of private banks 23. Taliban ☐ 24. Village Elders 25. Mullah ☐ 26. Other public official (for example personnel of any other public agency, ...) (please 99. No contact 2.2 If you had been in indirect contact with any of these officials, i.e. through an intermediary, how did you get in contact with them? (please mark all that apply Through a friend or relative of the public official ☐ Through a friend or relative of mine Through an important person (tribal elder, mullah, businessman, etc.) ☐ Through a liaison person or agent

2.3 In general terms, for the civil servants/service providers you dealt with during last 12 months (see the attached list) are you satisfied with the way they dealt with you? (please mark one answer only)
 1.Yes, always (go to question 2.5) 2. Sometimes yes, sometimes not (go to question 2.4) 3. No, generally not (go to question 2.4)
2.4 In those cases where you were not satisfied, which was the most important reason for your not being satisfied? (please mark one answer only)
 □ 1.They didn't do enough □ 2.They didn't treat me politely □ 3.They were incompetent □ 4.They were poorly equipped □ 5.They didn't solve the problem □ 6. They let me understand that they wanted me to offer money or a gift □ 7. They were not interested □ 8.Other reason, please specify:
2.5 For the civil servants you dealt with during last 12 months (see the attached list), do you think that they provided you with enough information to understand the procedures? (please mark one answer only)
 1. I receive all the information I need and I can manage procedures 2. I do not receive enough information to understand the procedures 3. I do not receive any information 4. Don't know (DO NOT READ OUT)
2.6 In general, how do you usually obtain the information on the procedures of the public service (i.e. where to go, who to talk to, what documents to bring)? (please mark maximum 3 answers)
 1. Written information material provided by the public service (brochures, posters, etc.) 2. Oral information from public officials 3. Informal information from relatives and/or friends 4. Information through liason person or agent (e.g. letter witers) 5. Information through important persons (e.g. tribal elder, mullah, headman) 6. Information from other sources such as newspapers or television 7. Other (Specify

3. Bribery experience

3.1 Please consider all the contacts you had with a civil servant/public official or other service providers in the last 12 months: did it happen that you had to give to any of them a gift, any good or some extra-money, including through an intermediary (with the exclusion of the correct amount of official fees)? (single answer)
 □ 1. Yes □ 2. No (go to 3.15) □ (DO NOT READ OUT) 3. Don't remember (go to 3.15) □ (DO NOT READ OUT) 4. No answer (go to 3.15)

3.2 To whom and how many times you had to give a gift, any good or some extra-money in the last 12 months, including through an intermediary (with the exclusion of the correct amount of official fees)?

(please mark all that apply, and specify number of occasions for each answer marked)

		Payment/gift was given in the last 12 months	If yes, number of occasions a payment/gift was given:
1.	Municipal officials	Yes □ No □	I_I_I
2.	Officials of District Administration	Yes □ No □	I_I_I
3.	Officials of Province Administration	Yes □ No □	l_l_l
4.	Members of the Parliament	Yes □ No □	l_l_l
5.	Members of the Central Government	Yes □ No □	l_l_l
6.	Ministry/Department officials (please specify which ministry/department:	Yes □ No □	1_1_1
7.	Cadastre officials	Yes □ No □	l_l_l
8.	Public utilities (water, electricity, sanitary, etc.)	Yes □ No □	l_l_l
9.	Customs officials	Yes □ No □	l_l_l
10.	Police officers (ANP)	Yes □ No □	I_I_I
11.	Members of Afghan National Army (ANA)	Yes □ No □	l_l_l
12.	ISAF Soldiers	Yes □ No □	l_l_l
13.	Tax/revenues officials	Yes □ No □	l_l_l
14.	Doctors	Yes □ No □	l_l_l
15.	Nurses/paramedics	Yes □ No □	l_l_l
16.	Teachers/professors	Yes □ No □	l_l_l
17.	Judges	Yes □ No □	I_I_I
18.	Prosecutors	Yes □ No □	I_I_I
19.	Non-government organization (NGO)	Yes □ No □	l_l_l
20.	Staff of International Organizations	Yes □ No □	l_l_l
21.	Embassy/consulate personnel	Yes □ No □	I_I_I
22.	Officers of private banks	Yes □ No □	I_I_I

23. Taliban	Yes □ No □	I_I_I
24. Village Elders	Yes □ No □	l_l_l
25. Mullah	Yes □ No □	l_l_l
26. Other public official (for example personnel of any other public agency,) (please specify)	Yes No	I_I_I
3.3 Last time that you had to make such extra paymer civil servant/public official did you give it (see list atta		ecent event), to which
I_I_I report code used in the attached list		
3.4 Last time that you had to make such extra paymers servant/public official who received it? (Please mark only one answer) 1. Male 2. Female	nt or gift, what was the	sex of the civil
☐ 3. Don't know (DO NOT READ OUT)		
3.5 Last time that you had to make such extra paymer did you give them? (Please mark all that apply)	nt or gift (i.e. the most re	ecent event), what
 1. Food 2. Valuables (gold, jewellery, phones, etc.) 3. Some money (please specify amount: I_I_I_I_ 4. Other goods (please specify 5. Exchange with another service or favour (please specify 6. Don't remember (DO NOT READ OUT)))
3.6 Last time that you had to make such extra payme procedure it related to: (Please mark only <u>one</u> answer)	nt or gift, please indicat	e the administrative
 1. Administrative certificate or document (ID call 2. Administrative license or permit (driving license) 3. Medical visit, exam or intervention 4. Health certificate 	•	•
 5. Social protection allowance (disabled allowa 6. Exam at the university or marks at school 7. Enrolment to a school institution 8. Administrative fine 	nce, unemployment ben	efits, etc.)
 9. Avoid losing or getting driving license 10. Job application in public administration 		
11. Promotion in public administration12. Public contract/procurement		

☐ 13.Tax declaration or exemption
☐ 14 Import/export of goods
15. Other, please specify:
☐ 16. Don't remember (DO NOT READ OUT)
3.7 Last time that you had to make such extra payment or gift, what was the specific purpose of paying extra money or giving gift? (Please mark only one answer)
☐ 1. Speed up procedure
 2. Make finalization of procedure possible (without payment the procedure would fail or be negative for me)
☐ 3. Reduce cost of procedure for me ☐ 4. Avoid payment of fine
 5. Receive better treatment (e.g. whilst waiting at the public office, from the doctor,) 6. Avoid other problems (please specify
 7. Receiving information on the process (where to go, who to approach,) 8. No specific purpose (it is better to keep good relationships)
9. Other (please specify)
 3.8 Last time that you had to make such extra payment or gift, how did you understand that an extra payment or gift was expected? (Please mark only one answer) 1. Explicit request from the public official 2. Implicit request from the public official (e.g. public official mentioned his low salary whilst delaying process) 3. A third person requested the extra payment 4. Nobody asked for it (I did it to facilitate/accelerate the procedure) 5. Don't remember
3.9 Last time that you had to make such extra payment or gift, when exactly did you gave them the gift/money? (Please mark only one answer)
 1. Before the service was delivered 2. After the service was delivered 3. At the same time when the service was delivered 4. Partly before and partly after the service was delivered 5. Don't remember
3.10 Last time that you had to make such extra payment or gift, did it refer to an activity/procedure related to personal/family or work/business reasons? (Please mark only one answer)
☐ 1. Personal/family reasons
2 Work/husiness reasons

3.11 Last time that you had to make such payment or gifts, what do you think would have happened if you did not pay some extra money or gift? (mark all that applies) (Please mark only one answer)
 1. Bad Service 2. Harassment 3. Delay 4. Denial of Service 5. Payment of a fine 6. Payment of a high administrative fee 7. Fear of bad treatment in the future 8. Others (Specify
3.12 How do you perceive the magnitude of extra payment or gift that you gave to the public officials for the services? (Please mark only one answer)
☐ 1. Small☐ 2. Moderate☐ 3. Big
3.13 Last time that you had to make such extra payment or gift, did you report it to any official authority/institution (e.g. police, court, official of city administration, etc.)? (Please mark only one answer)
☐ 1. Yes (go to 3.14)☐ 2. No (go to 3.16)
3.14 If Yes, to whom did you report: (Please mark only <u>one</u> answer)
 □ 1. Police □ 2. Prosecutor □ 3. High Office of Oversight (Anti-corruption agency) □ 4. Ombudsperson □ 5. Same agency/institution of the officer requesting bribe, please specify: □ 6. Other office, please specify: □ 7. I don't know (DO NOT READ OUT)
3.15 What happened after your reporting? (Please mark only <u>one</u> answer)
 1. A formal procedure was started against the officer (go to 3.17) 2. The problem was solved informally and I was given back the money/gift (go to 3.17) 3. I was advised not to go ahead with my report (go to 3.17) 4. There was no follow-up to my report (go to 3.17)

☐ 3. Both

☐ 5. (DO NOT READ OUT) Don't know (go to 3.17)
3.16 If Not, why didn't you report? (Please mark only one answer)
 1. It is a common practice to pay or give gifts, why should I report? 2. It is useless, nobody would care about it 3. Don't know to whom I should report 4. Fear of reprisal 5. I received a benefit from the payment/gift 6. I made payment/gift as a sign of gratitude 7. Other reason, please specify:
3.17 Last time that you had to make such extra payment or gift, did you talk about it with any other person?
 (Please mark only <u>one</u> answer) □ 1. Yes (go to 3.18) □ 2. No (go to 3.19)
3.18 Last time that you had to make such extra payment or gift, did you talk about it with: (Please mark all that apply) 1. Tribal elder 2. Mullah 3. Friend or relative of mine 4. Journalist/media 5. NGO 6. Other person, please specify
3.19 During the last 12 months, was there any occasion where a public official, directly or indirectly, asked you to give extra money/gift for an issue or procedure related to his/her function but you did <u>not</u> give anything? (Please mark only <u>one</u> answer)
 □ 1. Yes (go to 3.20) □ 2. No (go to 3.21) □ 3. (DO NOT READ OUT) Don't remember (go to 3.21) □ 4. (DO NOT READ OUT) No answer (go to 3.21)
3.20 Which civil servant/public official asked you to give money/gift (Please refer to the last time that a civil servant/public official asked you for money/gift but you did <u>not</u> give anything.)
I_I_I report code used in the attached list

official a gift, any good or some extra-money (with the excl fees) during the last 12 months? (Please mark only <u>one</u> answer)	
 □ 1. Yes (go to 3.22) □ 2. No (go to 4.1) □ 3. (DO NOT READ OUT) Don't remember (go to 4.1) □ 4. (DO NOT READ OUT) No answer (go to 4.1) 	
3.22 Last time a member of your household (other than you any good or some extra-money, which civil servant/public household (other than you) to give money/gift (see the atta	official asked a member of your
I_I_I report code used in the attached list	
4. POLICE	
4. 1. In the last 12 months how many times you were in cont	act with the local police department?
1. One time only	
2. Two or three times	
☐ 3. Four times or more	
4. I was not in contact with the police (i.e. I did not reward contacted by them) (go to section 5)	equest any services from the police nor I
4. 2. How satisfied are you from the services that yo	u received?
☐ 1. Very satisfied	
☐ 2. Somehow satisfied	
3. Not satisfied at all	
4.3. For what reasons/services you were in contact with the police? (Build a table with list of possible services and a column asking if an extra payment/gift was given. It should include both services requested by the citizen and contacts initiated by the police) Services	A) An extra payment/ gift was given
 Applied for a driving licence Applied for gun licence 	Yes No
Applied for gun licence	Yes□ No□

Yes No
Yes No
Yes□ No□
Yes□ No□
Yes□ No□
Yes No
Yes□ No□
Yes□ No□
Yes□ No□
Yes No
Yes No
Yes No
Yes□ No□

4.4 In your knowledge, how often these events occur in the police in your DISTRICT

	Very often	Sometimes	Very few times	Never
1 Policemen receiving bribe from citizens without driving licence				
2. Policemen receiving bribe to cover crime evidence				
3. Policemen receiving bribe to fabricate crime evidence				
4. Policemen receiving money to cover drug trafficking				
5. Policemen threatening citizens in order to receive money				
6. High officers threatening lower rank officers in case they want report a corrupt incident				
7. High Officers pushing lower rank officers to be implicated in corrupt actions				
8. Police Officers selling ammunition/weapons outside				
9. Resolving disputes by receiving bribes				
10. Policemen/ High Police Officers molesting citizens.				
11. Policemen providing official information to anti government elements and the militia in return of money or favours				

5. Other practices

5.1 Have you, or another member of your household, applied for a job in the public sector at least once during the last 3 years?
(Please mark only <u>one</u> answer)
☐ 1. Yes☐ 2. No (go to question 5.1)
5.2 On occasion of the last application, have you, or your household member, got the job? (Please mark only one answer)
☐ 1.Yes☐ 2.No (go to 4.5)
5.3 Did you, or a household member, have to make an extra payment or to provide a gift/ favour to someone in order to facilitate the recruitment? (Please mark only one answer)
 □ 1. Yes □ 2. No □ 3. (DO NOT READ OUT) Don't remember
5.4 Did you, or a household member, receive the assistance from a relative/friend to facilitate the recruitment? (Please mark only one answer)
 □ 1. Yes (go to 5.1) □ 2. No (go to 5.1) □ 3. (DO NOT READ OUT) Don't remember (go to 5.1)
5.5 Why do you think you, or your household member, did not get the job? (Please mark only <u>one</u> answer)
 1.Somebody who better fitted job requirements got the job 2. Somebody got the job because he/she was a friend/relative of somebody within the office 3. Somebody got the job because he/she paid money 4. (DO NOT READ OUT) Don't know

6. Reporting

6.1 If in the future you had to report a case where you were requested to pay some extra money or give a gift to a public official, who would you report it to? (please mark all that apply)					
\square 1. Supervisor to the official (in the same organization of the officer requesting the bribe)					
☐ 2. Police					
☐ 3. Afghan National Army					
4. Prosecutor					
☐ 5. Court					
☐ 6. High Office of Oversight (Anti-corruption agency)					
☐ 7. Member of Municipal or Provincial council					
8. Tribal elder					
☐ 9. Mullah					
\square 10. Friend or relative of yours					
☐ 11. Journalist/media					
☐ 12. NGO					
☐ 13. Taliban					
14. Other, please specify					
☐ 15. Nobody					

6.2 To what extent do you disagree or agree with the statements below on reporting corruption? (please mark each row)

Sta	tement	Fully Agree	Agree	Disagree	Fully disagree	Don't know (DO NOT READ OUT)
1.	It is a common practice to pay or give gifts, why should I report					
2.	There is no point in reporting corruption because nothing useful will be done about it					
3.	People who report corruption are likely to regret it					
4.	Sometimes corruption is the only way to get things done					
5.	Nobody knows where to report on corruption acts					

7. Debate on corruption

7.1 Do you discuss cases where you were victim of corruption with your family or friends? (single answer)						
☐ Yes, very often☐ Yes, sometimes☐ Rarely☐ No						
7.2 Do you discuss corrupt	ion in genera	al with your fa	mily or friends	s? (single	e answer)	
Yes, very often Yes, sometimes Rarely No 7.3 To your knowledge, business men) talk with po	-		your commun (single ansv		ibal elders, m	ullahs,
☐ Yes, sometimes ☐ Rarely ☐ No						
7.4 How often do you find reports about corruption in the media you use ?						
Media	Very often	Somewhat often	Rarely	Never	Do not use that media	
1. State-owned radio stations						
2. Private radio stations						
3. State-owned TV stations						
4. Private Afghan TV						

stations

TV stations

5. International satelite

6. Afghan newspapers

7. Afghan websites

8. General Information

Thank you very much for taking the time to answer the questions. I would now like to ask you to provide some general information about yourself. It will help us to better understand the reply we received. Please be reassured that all information will be confidential.

8.1 Sex
☐ Male
☐ Female
- Temale
8.2 Age:Years
8.3 Employment status
☐ Employee
☐ Employer
☐ Self-employed
Unemployed
Student
☐ Housekeeper
☐ Retired
☐ Inactive for other reasons
U Other, please specify:
8.4 Please indicate the specific occupation: 8.5: In what sector is this occupation: Private sector Public sector
8.5: In what sector is this occupation: Private sector
8.5: In what sector is this occupation: Private sector Public sector
8.5: In what sector is this occupation: Private sector Public sector NGO
8.5: In what sector is this occupation: Private sector Public sector NGO 8.6 Literacy/Educational attainment Illiterate Literate, but no formal education Formal education: a. Please specify level of education:
8.5: In what sector is this occupation: Private sector Public sector NGO 8.6 Literacy/Educational attainment Illiterate Literate, but no formal education Formal education: a. Please specify level of education: b. Please indicate number of years of formal education:

8.7.2 What is the average monthly income of your household?

Please state:	(indicate currency:)
8.8 How would you describe yo community? (single answer)	ur economic situation compared to most other members of your
 1. Much worse 2. Somewhat worse 3. About the same 4. Somewhat better 5. Much better 99. Don't know/No answ 	ver [do not read out]
8.9 And how would you describ	e your economic situation compared to last year? (single answer)
 1. Much worse 2. Somewhat worse 3. About the same 4. Somewhat better 5. Much better 99. Don't know/No answ 	ver [do not read out]
9. Interview evaluation	
(to be co	mpleted by the Interviewer after the interview)
9.1 Date of interview: I_I_I/I_I_	I/I_I_I
9.2 Total number of visits paid t	o respondent: I_I
9.3 Duration of survey introduc	tion and explanation in minutes: I_I_I
9.4 Length of actual interview in 9.5 Total time spent with interv	n minutes: I_I_I iewee in minutes (8.4 + 8.5): I_I_I
9.6 Was it difficult to convince t 1. Yes 2. No	he respondent to take part in the interview
9.7 How do you rate the collabo 1. Good 2. Not good nor bad 3. Bad	oration of the respondent throughout the interview
9.8 Number of persons present 1. Two (interviewer and 2. Three 3. Four or more	during the interview, including interviewer respondent)